

Harvey

https://www.regionalhousingsolutions.org/municipality/harvey

Submarkets (What is a submarket?)

93% of Harvey is in Submarket 1.

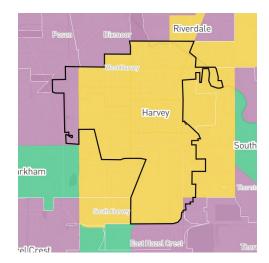
Higher density urban, high foreclosure and vacancy, low income

7% of Harvey is in Submarket 5.

Suburban 1960-79 housing stock, moderate but declining incomes, lower cost stock

Areas with a similar combination of these submarkets:

- BurnsideNorEast Garfield ParkOakEnglewoodPhoFuller ParkRiveGrand BoulevardSourGreater GrandSourCrossingWas
- North Lawndale West Englewood Oakland West Garfield Phoenix Park Riverdale Woodlawn South Chicago South Shore Washington Park



Want to find housing data for your community? Download U.S. Census housing data and use the Homes for a Changing Region data guide to analyze it.

Issues + strategies

Most communities have multiple submarkets within their boundaries. The issues facing each submarket as well as strategies tailored to address them are outlined below.

Submarkets with primary focus		th primary focus
Issue	1	5
Attracting investment		•

	Submarkets wit	h primary focus
Issue	1	5

Submarket 5

<u>Communities will need to develop creative strategies to attract additional investment and development.</u> Incentivizing infill can be difficult in mostly built-out areas. Many financial institutions do not provide mortgage products for homes at lower price points, limiting the ability to attract new families into some neighborhoods. Rehab may be needed in some areas, but homeowners may not be able to tap into equity loans because of poor market conditions. High property tax rates in some communities prohibit investment and limit affordability.

Strategies

Approach to rehabilitation

Municipal rehab programs can help certain residents address issues of deferred property maintenance.

<u>Municipal rehab programs can help certain residents address issues of deferred property maintenance.</u> Municipalities in Cluster 5 may consider developing rehab grant or loan programs for certain incomequalified homeowners. Many municipalities around the region have developed these programs, some with the support of federal Community Development Block Grant (CDBG) funding (Oak Park, Evanston) and others through their own municipal sources (East Dundee). Neighborhood Lending Services, Inc. (NLS) offers fixed rate home improvement loans in certain areas of the region. Municipalities in these areas should assist NHS with marketing to residents. Municipalities may also want to consider partnering with local banks to explore the development of a rehab financing product for their residents. Read more about the many different models of rehabilitation programs in the region.

Land banking

Land banks can be used as a strategic tool to acquire problem vacant properties and convert them into assets.

Land banks can be used as a strategic tool to acquire problem vacant properties and convert them into assets. Land banks are governmental entities or nonprofit corporations that focus on the conversion of vacant, abandoned and tax delinquent properties into productive use and have proved to be a useful tool to help reinvent and revitalize neighborhoods. Most vacant and abandoned properties have many legal and financial barriers, such as years of back taxes and clouded title that make it difficult to attract investors. Land banks have the ability to hold land tax-free and clear title and/or extinguish back taxes, which can be essential when trying to attract buyers and investment. Land banks can work in partnership with municipalities to advance community-based goals. There are two successful examples of land banks in Illinois, in both the south suburbs and Cook County, and other areas of the region struggling with issues of vacancy and blight might consider the use of land banking as a tool in their community. The Center for Community Progress is a good starting point to learning about land banking. Learn more about strategies to deal with vacant property.

Placemaking and marketing strategies

Communities should develop strategies to create greater neighborhood identity in order to encourage additional private sector investment.

<u>Communities should develop strategies to create greater neighborhood identity in order to encourage</u> <u>additional private sector investment.</u> Municipalities can make a concerted effort to enhance neighborhood character in Submarket 5 through strategic public investments such as neighborhood branding/signage, streetlights, sidewalks, etc. Public sector investment will likely signal to the private market a commitment to an area and make it more attractive for additional resources. Learn about

Submarkets with primary focus		
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placemaking strategies.		
Review regulations affecting real estate deve	-	
To better compete for private market real estate investments, development regulations.	, communities can preemptively in	ventory and update
<u>To better compete for private market real estate invest</u>	<u>tments, communities can pree</u>	<u>mptively inventory and</u>
update development regulations. Development regula	ations protect community he	alth, character, and
safety, but can also sometimes be outdated or creat	te unintended barriers to priv	vate investment. Some
regulations are especially onerous and limit develop	=	
forms of development the community may wish to a	·	v 1
condo buildings in communities' historic downtown	ng Large minimum lot sizes r	
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development of starter homes or housing for older	community residents. Simila	rly, point-of-sale
development of starter homes or housing for older requirements may excessively extend home sale tra	community residents. Simila ansaction timelines. Commun	rly, point-of-sale lities should audit and
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Striking a balance between code enforcement to protect health and safety and the reality of existing building <u>conditions can be challenging</u>. Many properties in Submarket 1 are more than 75 years old and not in compliance with regulations that ensure the health and safety of residents, including children who may be exposed to lead paint. Finding the right balance for addressing code issues is key for local leaders in these communities. Too aggressive enforcement can lead to vacancy and reduce neighborhood stability because building owners cannot afford to make all required repairs. Too lenient enforcement can lead to households living in unsafe or unsanitary conditions. The results of either approach compound over time and can serve as a deterrent to future permitted, market-driven rehabilitation.

Strategies

Approach to rehabilitation

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<u>Municipal rehab programs can help residents address issues of deferred property maintenance.</u> Municipalities, counties, and non-profits have developed many different models for how to operate local rehabilitation programs. The key to success is choosing a structure that matches the size and scope of the code issues in the targeted community *and* matches the financial condition of building owners. Read more about the many different models of rehabilitation programs in the region. In this market, grants may be the best approach.

Rental unit monitoring and regulation

Effective municipal regulation, coupled with pro-active strategies and incentives, can improve rental housing quality and reduce problems.

	Submarkets wit	h primary focus
Issue	1	5

<u>Effective municipal regulation, coupled with pro-active strategies and incentives, can improve rental</u> <u>housing quality and reduce problems.</u> Renters make up the largest group of households in Submarket 1. Due to challenges with the age and physical condition of buildings in Submarket 1 neighborhoods, communities may have concerns about the quality of the existing rental stock. Rental unit monitoring and regulation can help ensure good management of local apartments. In order to maximize their authority under state law, municipalities need to review the structure of their existing rental unit monitoring and regulations. Municipalities may want to consider implementing a performance-based rental regulation ordinance such as the one in place in the Village of Addison. Municipalities may also want to point owners of multifamily rental property to the abundance of resources at the Community Investment Corporation (CIC) for financing, energy efficiency, and property management training. Learn about best practice rental regulation strategies.

Submarket 5

Finding a balance between too aggressive and too lenient code enforcement can be difficult. In some parts of Submarket 5, where the market is weaker, communities struggle to find the right balance in addressing code issues. Too aggressive enforcement can lead to vacancy and reduced neighborhood stability because building owners cannot afford to make all the repairs. Burdensome point of sale requirements may deter new investment in the community, and challenges with staff capacity can often result in long waiting periods to complete required inspections. On the other hand, too lenient enforcement can lead to deteriorating property conditions and households living in unsafe or unsanitary homes. The results of either approach compound over time and can serve as a deterrent to future market-driven rehabilitation.

Strategies

High priority property maintenance liens

Municipalities should utilize priority liens to recover costs incurred for securing and maintaining abandoned residential property.

<u>Municipalities should utilize priority liens to recover costs incurred for securing and maintaining</u> <u>abandoned residential property</u>. Illinois law allows for priority liens for securing and maintaining abandoned residential property. The law applies to any type of permanent dwelling unit that has been unoccupied for at least 90 days and for which the municipality attempted to contact the owner(s) or the owner's agent(s) but was unable to reach anyone. It covers the removal of weeds, trees, bushes, grass, garbage, debris, or graffiti, and securing or enclosing the property. Liens obtained under this law are superior to all other liens, except taxes. Under this law, municipalities recover their expenses after taxes are paid but before the mortgage is recovered. Thus, municipalities will recover even when the value of the property is less than the value of the mortgage. If municipalities are maintaining vacant property in their community, they should be sure to go through the necessary steps to file a high priority lien on the property. The Metropolitan Mayors Caucus and Business and Professional People for the Public Interest's (BPI) publication on Vacant Building Ordinances provides detailed information and step-by-step guidance on this process. Learn more about strategies to deal with vacant property.

Rental unit monitoring and regulation

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Issue	1	5

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Strategic code enforcement on vacant properties

Code enforcement departments should create targeted intervention strategies based on certain property characteristics. Code enforcement departments should create targeted intervention strategies based on certain property characteristics. Maintenance of vacant and abandoned property is important in order to not deter additional investment in a neighborhood. Some municipalities have reported that boarding vacant properties actually discourages neighborhood investment and the best strategy is to make a property appear occupied. Code enforcement departments should maintain vacant property to the best of their ability and issue priority property maintenance liens as necessary. Even sending a notice to a property owner that a priority lien will be issued may encourage an owner to pay past fines or start taking an interest in the property. However, it is important for code enforcement departments to also make a plan when it is clear that the owner of a property is no longer being responsive. Outlining a strategy to identify properties that may need more aggressive intervention is important. At a certain point when the owner is no longer responding it may be more cost efficient in the long run to intervene with a more aggressive strategy. Communities must be willing to utilize the full arsenal of enforcement tools, including demolition or declaration of abandonment, if necessary. Learn more about strategies to deal with vacant property.

Utilize demolition, fast-track, and abandonment authority

More aggressive strategies may be needed when owners become unresponsive.

<u>More aggressive strategies may be needed when owners become unresponsive.</u> When it is clear an owner of a vacant property is no longer being responsive, municipalities should consider more aggressive strategies. The Metropolitan Mayors Caucus and BPI's publication on Vacant Building Ordinances provides detailed information and step-by-step guidance on abandonment, fast track demolition, and declaration of abandonment. Some south suburban municipalities have used their abandonment authority to take control of problem properties and then partner with the South Suburban Land Bank to transfer ownership of these properties to responsible owners. The Village of Lansing has been using abandonment petitions to gain control of vacant properties, reduce strain on municipal resources, and attract investment. Learn more about strategies to deal with vacant properties.

Foreclosure

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Submarket 1

Although filings have slowed down, foreclosures are still more common in Submarket 1 communities than

	Submarkets wit	th primary focus
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<u>elsewhere in the region.</u> In Illinois, foreclosure is a long process, generally taking many months—if not years—from the initial filing to the final disposition of the foreclosed property. In many instances, properties stand empty for long periods after residents are evicted but before the foreclosure is resolved. Long-term vacancy accelerates physical deterioration as property security and maintenance decline. Blighted foreclosures threaten community safety and quality of life by triggering declines in nearby property values and increased incidences of arson, vandalism, and other crimes.

Strategies

Dealing with foreclosure

Local supports can help families and individuals impacted by foreclosure.

Local supports can help families and individuals impacted by foreclosure. Foreclosure continues to be an issue throughout Submarket 1 communities. Local officials, non-profits, and community institutions should become acquainted with local HUD-certified housing counseling agencies in order to connect residents with counseling resources, including mortgage delinquency and foreclosure prevention options. Housing Action Illinois can introduce communities to available counseling programs and services for owners. Renters are also adversely affected by foreclosure, often suffering deteriorating building conditions and ultimately eviction. To protect renters, communities may wish to explore local rules similar to the Keep Chicago Renting Ordinance to establish rights for tenants during foreclosure.

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Resource targeting

Targeting resources can increase their impact.

<u>Targeting resources can increase their impact.</u> Submarket 1 neighborhoods often attract funding to address local issues because of evidence of distress, like more foreclosures and high levels of costburden. To ensure those resources maximize impact, communities, program operators, and funders should explore how to work closely in targeting those resources, as was done by Evanston with its Neighborhood Stabilization Program or Chicago with its Micro-Market Recovery Program.

Strategic code enforcement on vacant properties

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Growing senior population

Submarket 1

<u>As local homeowners age, there is a need for appropriate senior housing as well as a pipeline of purchasers</u> <u>for the family homes they are leaving behind.</u> Older adults in Submarket 1 may have trouble accessing reasonably priced housing appropriate for their changing needs, like accommodations for limited mobility. Retrofitting resources along with additional local housing options for seniors are critical to keeping these long-tenured residents in the community. At the same time, developing a pipeline of new owners to take over vacated housing is also important, creating a potential matchmaking role for elected officials, nonprofits, and other institutional actors in Submarket 1.

Strategies

Meeting the needs of aging residents

As the region ages, it is critical for communities to address the housing needs of older adults.

<u>As the region ages, it is critical for communities to address the housing needs of older adults.</u> Many homeowners in Submarket 1 are aging and in need of high quality housing options that fit their current stage in life. Inside the City of Chicago, low-income seniors who wish to age in place in their longtime homes can secure home modification assistance through the Small Accessible Repairs for Seniors (SARFS) program, which provides grab bars, lever faucets, door repairs, and wheelchair ramps for qualified owners. Federally subsidized apartment buildings limited to seniors can also offer important options for older residents on a fixed income. Finally, communities should also allow diverse living arrangements, including "Families of choice" (groups of individuals who are not biologically related but live together and share a kitchen), multigenerational housing, and housing options for older adults and caregivers to live together. Learn more strategies for creating age-friendly neighborhoods.

Legacy of disinvestment

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Submarket 1

Long-term flight of residents and capital from communities can create barriers to reinvestment. Many communities in Submarket 1 suffer from the long-term loss of businesses and residents, resulting in local populations considerably lower than peak levels reached in the 20th century. Over time, this supply-demand mismatch—exacerbated by related issues like high rates of foreclosure and the historical legacy of racially discriminatory real estate practices—contributed to widespread vacancy

	Submarkets with primary focus	
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and disinvestment in Submarket 1. Prolo	onged disinvestment drives property abandonment, result	ing in
demolition in many cases. While demoli	ition may represent an immediate benefit to surrounding	
residents, high rates of demolition can a	also create new challenges by disrupting the fabric of the	
neighborhood.		
Strategies		
Adaptive reuse		
Opportunities exist to reimagine obsolete build	dings as housing or other community amenities.	
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	mmercial buildings lends itself adaptive reuse. Recent regi	onal
presence of large older industrial or con	mmercial buildings lends itself adaptive reuse. Recent regi include the Karcher Artspace Lofts, Goldblatt's Senior Livi	
presence of large older industrial or con examples of adaptive reuse for housing		ing,

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Dealing with foreclosure

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Resource targeting

Targeting resources can increase their impact.

<u>Targeting resources can increase their impact.</u> Submarket 1 neighborhoods often attract funding to address local issues because of evidence of distress, like more foreclosures and high levels of costburden. To ensure those resources maximize impact, communities, program operators, and funders should explore how to work closely in targeting those resources, as was done by Evanston with its Neighborhood Stabilization Program or Chicago with its Micro-Market Recovery Program.

Value of housing planning

Planning can help communities address their unique set of assets and challenges.

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Submarkets		th primary focus
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Submarket 1 communities face can be addressed th	rough comprehensive plann	ing, as well as
individualized local housing plans, such as through include market analysis to help guide communities	000	1

Submarket 1

<u>Submarket 1 communities closest to the Chicago central business district with access to rail transit are most</u> <u>vulnerable to rapid redevelopment</u>. Communities in Submarket 1 are primarily located within the City of Chicago, with relatively high levels of access to transportation options. As developer interest in the Chicago city center continues unabated, there is some possibility that outside investors will seek to gain ownership of a large share of properties in some Submarket 1 areas for higher end redevelopment. Developer interest in these communities will likely be highest for those closest to the central business district with access to CTA rail transit.

Strategies

Land trusts

Communities facing rapid redevelopment may benefit from land trusts that provide affordable housing in perpetuity. <u>Communities facing rapid redevelopment may benefit from land trusts that provide affordable housing in</u> <u>perpetuity</u>. Land trusts, like those operating in Chicago and the North Shore, are often an effective tool in helping preserve currently affordable units due to a land trust's unique ownership structure. When a land trust sells a unit to an owner, they only sell the improvements (i.e. the home), but not the land underneath.

Preservation and expansion of affordable housing

Subsidized housing resources can help provide individual and community stability, as well as meet economic goals. Subsidized housing resources can help provide individual and community stability, as well as meet economic goals. Households stably housed in affordable developments have more financial resources available for investment in things like healthy food, prescriptions, and education. While individual subsidized households do not have high disposable incomes, in aggregate, they represent spending power that may be attractive to certain type of retail developments. Adding more affordable housing may, therefore, increase "rooftops" in the community and help jumpstart some forms of commercial development. In addition, new or recently rehabilitated affordable housing creates visible community investment, which may both assure potential developers and build community pride. For example, in Chicago's Woodlawn neighborhood, Preservation of Affordable Housing (POAH) has transformed hundreds of public housing units at the end of their useful life into the mixed-income Woodlawn Park, spurring the development of new market rate homes in the community.

	Submarkets wit	h primary focus
Issue	1	5

Submarket 1

<u>To overcome multiple challenges in Submarket 1, leaders should use realistic, market-based assessments of</u> <u>private market development potential.</u> While Submarket 1 communities struggle with disinvestment and lack of private market interest, there are still interim steps that local elected officials, non-profits, and institutions can take to attract and shape development in the community. However, these steps require strategies based in market realities, and may include encouraging the development of new affordable housing resources in the community.

Strategies

Affirmative marketing

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Value of housing planning

Planning can help communities address their unique set of assets and challenges.

<u>Planning can help communities address their unique set of assets and challenges.</u> The particular issues that Submarket 1 communities face can be addressed through comprehensive planning, as well as individualized local housing plans, such as through <u>Homes for a Changing Region</u>. These plans may include market analysis to help guide communities toward market-feasible development.

Proximity

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Submarket 5

Communities may have an opportunity to build off of nearby assets. Submarket 5 spans a wide geography

Submarkets with primary focus		th primary focus
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across the region, and in many areas ther districts and transit lines. Communities v their submarket to other submarkets and investment.	vithin submarket 5 should closely eval	uate the relationship of
Strategies		
Value of housing planning		
Using tools like Homes for a Changing Region ca	n be valuable.	
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pursue most actively, Submarket 5 comm		
development. Homes for a Changing Regi	· · · ·	
how to plan for the future of the local how	using market and identify which strate	gies to prioritize.
Rehabilitation challenges	0	0
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Submarket 1		

In certain communities, the cost of renovation may exceed the value of the nome or available renab resources. Some properties in Submarket 1 are in very poor physical condition, making it difficult to renovate them with limited public sector resources, and unfeasible with private sector resources. Banks struggle to underwrite renovation loans when the cost to bring a property up to a reasonable level of repair exceeds the potential sale price for the renovated home. For this reason, low values at sale for homes across Submarket 1 constrain the potential of rehabilitation for particular homes.

Strategies

Approach to rehabilitation

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<u>Municipal rehab programs can help residents address issues of deferred property maintenance.</u> Municipalities, counties, and non-profits have developed many different models for how to operate local rehabilitation programs. The key to success is choosing a structure that matches the size and scope of the code issues in the targeted community *and* matches the financial condition of building owners. Read more about the many different models of rehabilitation programs in the region. In this market, grants may be the best approach.

Submarket 5

<u>Rehab programs may be underutilized.</u> In response to deferred maintenance and code issues, many communities operate housing rehabilitation programs. These programs are not always heavily used, in part, because the cost of bringing the house up to code exceeds the funding available.

Strategies

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Submarket 1 suffer from negative reputation issues, built environment, performance of local schools, pr Strategies Affirmative marketing Since Submarket 1 communities may suffer from unfounded r may help attract new residents and investment. Since Submarket 1 communities may suffer from unfou community's assets may help attract new residents an	whether real or perceived oximity to amenities, and eputation issues, efforts to sho unded reputation issues, ef <u>d investment.</u> However, a	d, with the quality of the l public safety. wcase the community's assets <u>forts to showcase the</u> ny marketing campaign
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Strategies

Housing counseling

Communities should familiarize themselves with any HUD certified housing counseling agencies in their area and market their services to residents.

<u>Communities should familiarize themselves with any HUD certified housing counseling agencies in their</u> <u>area and market their services to residents.</u> Housing Action Illinois provides information about housing counseling agencies across the region, which provide an array of housing programs and services. Residents can get access to financial management and budget counseling, mortgage delinquency and

	Submarkets wit	Submarkets with primary focus	
sue	1	5	
information, fair housing guidance, i	ucation, one-on-one homeownership coun rehabilitation programs, reverse mortgage o ng education, and foreclosure prevention o	counseling, homeless	
Placemaking and marketing stra Communities should develop strategies to a sector investment.	ategies create greater neighborhood identity in order to enc	ourage additional private	
1 0	es to create greater neighborhood identity in o Municipalities can make a concerted effort t	0	
branding/signage, streetlights, sidev	tet 5 through strategic public investments s walks, etc. Public sector investment will like d make it more attractive for additional reso	ly signal to the private	
Refinancing resources	program to homeowners who may be underwater o	n their mortgage	
Municipalities should market IHDA's I	-REFI program to homeowners who may be underwater of -REFI program to homeowners who may be underwater mortgages, the Illinois Housing De	<u>nderwater on their</u>	
(IHDA) is offering a new program des	signed to help homeowners who are current nome is worth due to declining property val-	on their mortgage	
assistance to reduce the balance ow	DA offers underwater homeowners up to \$5 ed on their mortgage and refinance into a n f their home. This program may be of partic	ew affordable loan	
Submarket 5 municipalities and shou			

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